Demand Management: Options for Ensuring the Efficient Use of Scarce Airport Capacity

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Paper prepared for presentation to *Optimal Use of Scarce Airport Capacity*, Airneth Conference, The Hague, April 11-13, 2007





Outline

- Background
- Is there a problem, is it different?
- Options for Demand Management
- Administered rationing
- Slots versus prices
 - Efficiency and Equity
- Political economy of slots and pricing
- Some remaining questions





Background

- Excess demand for busy airports-getting worse
- Ration by congestion (US)
- Prices ration scarce resources (but where?)
- Ration by slots (outside US)
- Allocate slots by grandfathering
- Limited slot trading leads to inefficient allocation- within and between airlines





Is there a Problem? Is there a Difference?

| <u>European airports</u> <u>(2001)</u> | <u>(%) of delayed</u> <u>flights</u> | | <u>U.S. airports</u> <u>(1999)</u> | <u>(%) of delayed</u> <u>flights</u> | |
|-------------------------------------------|-----------------------------------------|-------------------|---------------------------------------|-----------------------------------------|-------------------|
| | <u>Arrivals</u> | Departures | | Arrivals | <u>Departures</u> |
| Paris CDG | 24.6 | 21.8 | Chicago-O'Hare | 33.6 | 29.9 |
| London Heathrow | 17.4 | 21.0 | Newark | 38.4 | 31.0 |
| Frankfurt | 30.8 | 18.9 | Atlanta | 30.9 | 26.8 |
| Amsterdam | 25.7 | 23.2 | NY-La Guardia | 40.1 | 28.9 |
| Madrid/Barajas | 19.6 | 20.0 | San Francisco | 32.1 | 21.5 |
| Munich | 19.0 | 19.0 | Dallas-Ft. Worth | 21.7 | 23.7 |
| Brussels | 29.8 | 27.7 | Boston Logan | 37.7 | 29.3 |
| Zurich | 23.2 | 23.8 | Philadelphia | 40.4 | 37.9 |
| Rome/Fiumicino | - | 12.5 | NY-Kennedy | 28.0 | 19.0 |
| Copenhagen/K | 17.8 | 10.3 | Phoenix | 29.6 | 30.8 |
| Stockholm/Arlanda | - | 8.0 | Detroit | 24.6 | 26.3 |
| London/Gatwick | 19.6 | 24.3 | Los Angeles | 26.1 | 20.8 |

Sources: EUROCONTOL/ECAC, 2002; FAA, 2002a



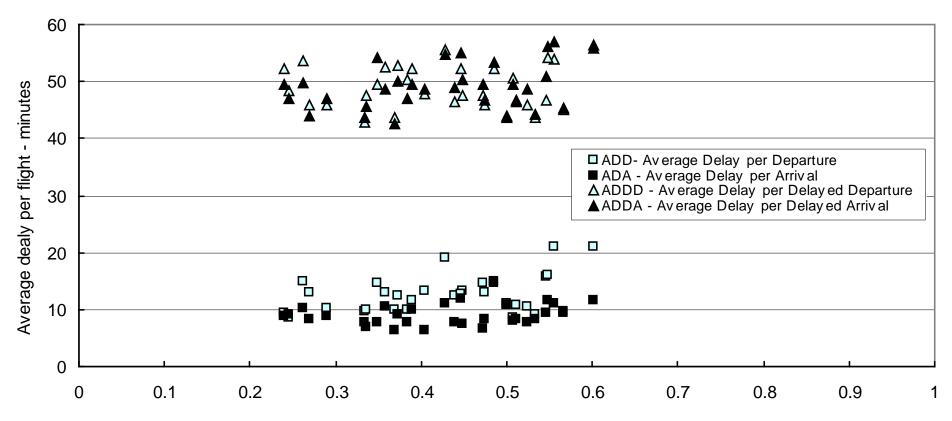
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US Airports-Delay

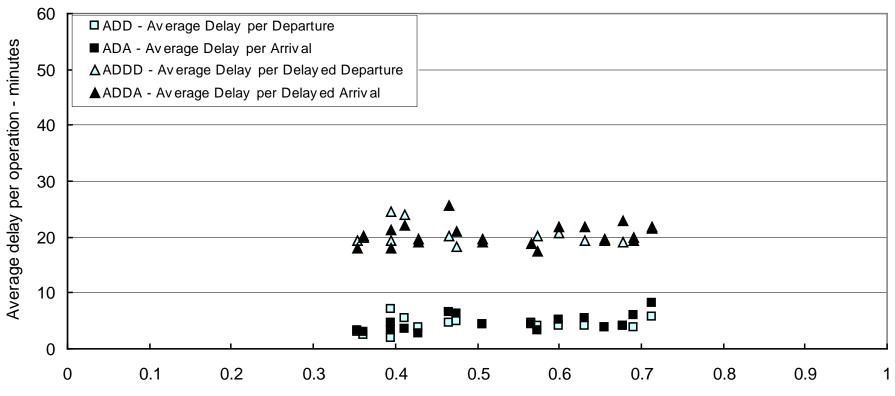


Average annual demand/capacity ratio





EU Airport Delay



Average annual demand/capacity ratio





Options for Demand Management

- Administered
 - airport allocation
 - Runway allocation
 - Gate allocation
 - Aircraft controls
 - Quotas
 - CDM
 - Slots administered
 - Congestion queues

- Market Based
 - SRMC/LRMC
 - Unit Cost
 - Peak/off-peak
 - Ramsey pricing
 - Secondary trading
 - Slot auctions
 - Limited auctions
 - Slot pooling
 - Combinatorial





Administered Allocation of Capacity

- Generally no necessary relationship between actual use and efficient use
- Disconnect between rationing and investment signals
- Generally will have adverse impact on downstream competition
- There is always a history e.g. grandfathering





Pricing versus Slots: Equity and Efficiency

- Slots are better at:
 - Minimizing congestion costs
 - Handling stochastic nature of demand
 - Lower transactions costs
- Pricing is better at:
 - Allocating slots between and within carriers
 - Linking investment to signals
 - Reducing impact on downstream competition





On Balance which is preferred?

- Identifying efficient price structures is easyimplementing them is not but
- Nor is slot allocation complex auctions
- In a regulated environment, slots may be preferred
- Secondary trading reduces most of pricing strengths
- Slots are consistent with an efficient throughput





Political Economy of Slots

- Slot auctions and pricing rarely replaced 'grandfathered slots, why?
- Do airlines really want more capacity when they own slots?
- Why do airlines want 'leveled' airport charges in EU and cost based in the US?





Political Economy of Slots

- Why is peak pricing viewed as good for airlines and not good for use by airports?
- Have slots allowed EU legacy carriers an advantage over US legacy carriers?
- Does the lack of slot trading protect the home carrier?
- Are slots a currency of International trade?





Slots: Some Remaining questions

- How effective is slot system in reducing delay?
 - Evidence from US versus EU
- How effective can secondary trading be?
 - Would freeing up trading remove all the problems?
- Are slots allocated efficiently within airlines?
 - Where are the slot rents?
- Is slot concentration a problem?





Slots: Some Remaining questions

- How effective can slot auctions be?
 - Complexity is the key
- How well does the willingness to pay for a slot reflect community value?
- Do slots and prices have differing impacts on downstream competition?
- How well do slots drive efficient investment?





Thank you

Czerny, Achim, Peter Forsyth, David Gillen and Hans-Martin Niemeier (2007), *Airport Slots: International Experiences and* <u>Options for Reform</u> (Ashgate Publishers)

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